

## **Executive Summary**

Californians are already experiencing impacts from climate change (California Natural Resources Agency, 2009), and a wide variety of impacts are likely to be felt with increasing magnitude as the concentration of greenhouse gases (GHGs) in the atmosphere continues to rise (City of Santa Cruz, 2011). The first portion of this Climate Action Strategy (CAS) reports the results of the GHG emissions inventory for Santa Cruz County, proposes targets for GHG reduction, and outlines strategies and implementing actions to achieve the targets. The second portion focuses on vulnerability assessment and strategies for adapting to the types of impacts that are likely to occur in Santa Cruz County. The CAS incorporates input from the local community and non- governmental agencies that are working to mitigate and respond to climate change.

GHG emissions inventories were prepared for County government operations and for community activities for 2005 and updated for 2009. Total emissions for government operations in 2009 were approximately 34,000 metric tons of  $CO_2$  equivalent ( $CO_2$ e), a decrease of 12 percent from 2005. Total emissions for community activities were approximately 1,030,000 metric tons in 2009, a decrease of more than 50 percent from 2005. The dramatic decrease in community emissions reflects the closure of the Davenport cement plant, which accounted for approximately 90 percent of the commercial/industrial emissions in 2005. The inventories indicate that 70 percent of the community emissions in 2009 were generated by the transportation sector. A separate, simplified inventory of GHG emissions from agricultural activity was prepared for 2011. Agricultural emissions other than electricity emissions were in the range of 17,000 metric tons of  $CO_2$ e. This represents, at most, two percent of GHG emissions countywide (2009 data).

State legislation requires California to reduce GHG emissions to 1990 levels by 2020. Based on our 2005 community emissions inventory, 1990 emissions levels for Santa Cruz County were estimated. Santa Cruz County has already met the target for 2020 due to the closing of the Davenport cement plant. The State has also set a long-term reduction target for 2050, which is 80 percent below 1990 levels. This CAS incorporates the two state targets and sets an interim target for 2035. A "business as usual" estimate of future emissions is used to gauge the amount of effort required to meet the reduction targets.

GHG reduction strategies are proposed for the three sectors with the highest emissions: transportation, energy, and solid waste. The amount of emissions reductions that can be expected from each strategy is estimated. Calculations indicate that the emissions targets for 2035 and 2050 can be met, but that a sustained commitment to full implementation of the strategies will be required. The largest reduction will come from state and federal standards for fuel efficiency and vehicle emissions and from the California renewable energy portfolio standard (58 percent), followed by a cleaner energy supply from Community Choice Aggregation (CCA) if that type of regional energy authority is formed (22 percent), energy efficiency (9 percent), transportation and land use planning (5 percent), green business (3 percent), and electric vehicles (3 percent). If a CCA is not feasible the gap may be closed with greater reductions from other strategies, including a method to provide incentives for local renewable power and energy conservation similar to what a CCA would provide. Priority for implementation will be a function of the estimated potential for emissions reduction, cost to implement, and co-benefits of each strategy.

A plan for monitoring the implementation of emissions reduction is introduced, which includes identifying the group with responsibility for implementation, periodic reporting, and a recommendation for updating the GHG emissions inventories every five years.

A vulnerability assessment was prepared to identify the conditions that may occur in Santa Cruz County as a result of the various components of climate change (increasing temperature, rising sea level, and shifts in the

precipitation regime) and the locations, infrastructure and economic sectors that are particularly vulnerable to negative impacts.

The assessment identifies the coastal areas that are most susceptible to increased flooding, storm surge, beach and coastal bluff erosion from winter storms. Winter storm damage may become more frequent than in the past as a result of heightened sea levels persisting longer as sea level rises (Cayan et al., 2008; Cloern et al., 2011), and precipitation that is concentrated in fewer months each year (Flint, L.E., and Flint, A.L., 2012). The analysis is based on 16–66 inches (42–167 cm.) of sea level rise by 2100, as forecast by the National Academy of Sciences (National Research Council, 2012). Inundation, rising groundwater, and increased saltwater intrusion into groundwater will also affect low-lying areas. The systems that will be most affected are residential coastal property, wastewater treatment infrastructure, coastal roads and bridges, beaches, coastal and wetland ecosystems, and water supply from coastal wells.

The vulnerability assessment also identifies potential effects of precipitation changes and increased temperature of between 3.6–7.2 degrees Fahrenheit (2–4 degrees Celsius) (Flint, L.E., and Flint, A.L., 2012) on water supply, wildfire, biodiversity, and public health. Particular attention is given to the significant decrease in redwood habitat that may occur, especially if the current trend of decreasing coastal fog continues (Flint, L.E., and Flint, A.L., 2012).

Tourism and agriculture, two top revenue producing and job generating sectors of the local economy, are closely tied to the climate and are therefore vulnerable to climate change. Tourism relies on beaches, coastal attractions, redwoods, and vulnerable infrastructure for access to and around the coast. Agriculture will be affected by increases in temperature, changing pest patterns, changing fog dynamics, and increased potential for both flood and drought.

A risk analysis was performed to determine which impacts from climate change present the greatest risk to people and to the natural and built environments. In the short to intermediate term (2010–2050) water shortage was identified as the largest risk. In the intermediate to long term (2050–2100) rising water table, coastal bluff erosion, and increased flooding and landslides join water shortage as the greatest risks.

Eight "climate adaptation goals" are articulated as a guide for evaluating adaptation strategies. Specific adaptation strategies are proposed that include new actions as well as acknowledgement of existing plans and programs, which, while not explicitly about climate change, address the salient issues. Some proposed strategies emphasize avoidance of hazards while others focus on future planning efforts and specific engineering solutions to protect existing development. However, all emphasize building connections among people and among organizations to accomplish the climate adaptation goals in a framework of partnership.

It is expected that this CAS will be modified periodically as scientific research progresses, new information becomes available and new ideas and priorities are brought forward as more people become involved in responding to climate change in Santa Cruz County.

Executive Summary Climate Action Strategy



## Table of Contents

Section	n	Page
Acknov	vledgements	i
Execut	ive Summary	S-1
1.0	Introduction	1
1.1	The Changing Climate and the Need for Action	1
1.2	Purpose of the Climate Action Strategy	1
1.3	California Legislative Context	2
1.4	Scope of the Climate Action Strategy	3
1.5	Community Participation	4
2.0	Greenhouse Gas Emissions Inventories and Emissions Reduction Targets	7
2.1	Government Operations Inventory	7
2.2	Community Inventory	9
2.3	Forestry and Agriculture	11
2.3.1	Forestry	11
2.3.2	Agriculture	11
2.4	The "Business as Usual" Forecast	13
2.5	Emissions Reduction Targets for 2020, 2035 and 2050	15
3.0	Proposed Greenhouse Gas Emissions Reduction Strategies	17
3.1	Government Leadership	17
3.2	About the Emissions Reduction Strategies	17
3.3	Overall Potential for Emission Reduction	17
3.4	Energy Strategies	17
3.5	Transportation and Land Use Strategies	22
3.6	Solid Waste Strategies	26
4.0	Implementation of Emissions Reduction Strategies	29
4.1	Calculating the Emissions Reductions Potential of the Strategies	29
4.2	Meeting the 2035 Emissions Reduction Target and Prioritizing Strategies and Actions	31
4.3	Monitoring	33
4.3.1	Performance Indicators	33
4.3.2	Reporting	33
4.3.3	Five Year Emissions Inventories Updates	33
4.3.4	Implementation Costs	36
4.4	Adaptive Management	36
5.0	Vulnerability Assessment	
5.1	Planning for Climate Change Involves Grappling with Uncertainty	37
5.2	Sea Level Rise	
5.3	Flooding	41
5.4	Extreme Storm Events	
5.5	Coastal Storm Damage, Bluff Erosion, Beach Loss and Landslides	
5.5.1	Vulnerability of Santa Cruz County Coastline from Storm Damage	45

Section	1	Page
5.5.2	Vulnerability of Santa Cruz County Beaches from Climate Change	48
5.5.3	Vulnerability of Santa Cruz County from Increased Landslides	49
5.6	Ocean Acidification	49
5.7	Precipitation and Climatic Water Deficit	50
5.7.1	Precipitation	50
5.7.2	Climatic Water Deficit	50
5.8	Changing Temperatures	51
5.9	Increase in Wildland Fires	51
5.10	Impacts to Biodiversity and Habitat	53
5.10.1	Climate Change	53
5.10.2	Sea Level Effects on Biodiversity	55
5.10.3	Climate Change Resiliency	56
5.11	Impacts to Water Supply	56
5.12	Impacts to Public Health	58
5.13	Economic Impacts of Climate Change	59
5.13.1	Agriculture	59
5.13.2	Forestry	59
5.13.3	Tourism	61
5.14	Climate Change and Social Vulnerability	61
5.14.1	Extreme Heat	62
5.14.2	Coastal Flooding	63
5.14.3	Wildland Fire	63
6.0	Risk Assessment	
7.0	Climate Adaptation Strategy	69
7.1	Impediments to Climate Change Adaptation	69
7.2	Principles for Adaptation	70
7.3	Adaptive Capacity	70
7.4	County of Santa Cruz Climate Adaptation Goals	70
7.5	County of Santa Cruz Local Hazard Mitigation Plan 2010-2015	71
7.6	Climate Change Adaptation Strategies for Santa Cruz County	71
8.0	References	77

## **Appendices**

- A. List of County Policies and Actions to Reduce Greenhouse Gas Emissions and Improve Resilience
- B. List of Acronyms and Abbreviations
- C. Regulatory Framework that Supports Climate Action in Santa Cruz County
- D. Estimating the Potential Emissions Reduction of Individual Reduction Strategies
- E. Intergovernmental Panel on Climate Change, Global Emissions Scenarios for Greenhouse Gases
- F. Public Comments from June 26, 2012 Public Meeting and September 19, 2012 Focus Group Meeting on the Preliminary Draft Climate Action Strategy
- G. Santa Cruz County Municipal and Community-wide Greenhouse Gas Inventories for the Years 2005 and 2009

List	of Tables	Page
2-1	Government Operations Emissions by Sector	8
2-2	Community Emissions by Sector	10
2-3	Crop Emissions by Crop Type (in Mt CO₂e/yr)	12
2-4	Community Emissions Growth Projections by Sector	14
2-5	Summary of GHG Emissions Reduction Targets	15
3-1	Strategies for the Reduction of Greenhouse Gases from Energy Use	18
3-2	Strategies for the Reduction of Greenhouse Gases from Transportation	22
3-3	Strategies for the Reduction of Greenhouse Gases from Solid Waste	27
4-1	Summary of Potential Emissions Reduction by 2035 by Strategy	30
4-2	Emissions Reduction Monitoring	34
5-1	Sanitary Sewer Pump Stations Located Near Sea Level	39
5-2	Previous Wildfires within Santa Cruz County	53
5-3	General Climate Change Impacts on the Biodiversity of Santa Cruz County	54
5-4	Species and Biological Systems that Could be Most Vulnerable to the Impacts of Climate Change	55
5-5	Potential Climate Change Refugia in Santa Cruz County	57
5-6	Water Suppliers within Santa Cruz County	58
7-1	Possible Climate Change Adaptation Strategies for Santa Cruz County	72
List	of Figures	Page
2-1	Government Operations Emissions by Sector	8
2-2	Community Emissions by Sector	10
2-3	Santa Cruz County Crops by Acreage for 2011 (without timberland)	12
2-4	Business as Usual Growth Projections and Statewide Reduction Targets	14
5-1	Erosion of low-lying area near Corcoran Lagoon Apartments	38
5-2	Damaged homes near Seacliff State Beach and Rio Del Mar during the 1982-83 El Niño	
5-3	County of Santa Cruz FEMA Flood hazard Areas	42
5-4	The Rio Del Mar Esplanade was damaged during the El Niño winter of 1983 by large waves	44
5-5	Projected number of hours of extremely high sea level off San Francisco	
5-6	Twin Lakes State Beach at Schwan Lagoon	
5-7	Corcoran Lagoon	
5-8	Moran lake	
5-9	East Cliff Drive at Pleasure Point	
5-10	Seacliff State Beach Debris flow, February 6, 1998	
5-11	Rio Del Mar Esplanade/Flats	
5-12	Pajaro Dunes Pelican Point Condominiums	
5-13	Rio Del mar Beach Erosion	
5-14	Profiles of Seacliff State Beach 1983-1998	
5-15	Historical climate by decadal (10-year) average maximum air temperature	
5-16	The Anticipated Impact of Climate Change on the Future Distribution of Coast Redwood Forests	
6-1	Short to Intermediate Term Risk Ranking 2010-2050	
6-2	Intermediate to Long Term Pick Panking 2050-2100	67